



Committee: AUDIT COMMITTEE

Date: WEDNESDAY, 22 MAY 2024

Venue: MORECAMBE TOWN HALL

Time: 6.00 P.M.

Prior to the meeting, commencing at 5.15pm, training will be provided for Members of the Committee on the Effectiveness of Internal Audit.

AGENDA

1. Apologies for Absence

2. Appointment of Vice-Chair

To appoint a Vice-Chair for the 2024/25 municipal year (the Vice-Chair must not be a member of Cabinet or Overview and Scrutiny).

3. Minutes

To receive as a correct record the Minutes of the meeting held on 20th March 2024 (previously circulated).

4. Items of Urgent Business authorised by the Chair

5. **Declarations of Interest**

To receive declarations by Councillors of interests in respect of items on this Agenda.

Councillors are reminded that, in accordance with the Localism Act 2011, they are required to declare any disclosable pecuniary interests which have not already been declared in the Council's Register of Interests. (It is a criminal offence not to declare a disclosable pecuniary interest either in the Register or at the meeting).

Whilst not a legal requirement, in accordance with Council Procedure Rule 9 and in the interests of clarity and transparency, Councillors should declare any disclosable pecuniary interests which they have already declared in the Register, at this point in the meeting.

In accordance with Part B Section 2 of the Code Of Conduct, Councillors are required to declare the existence and nature of any other interests as defined in paragraphs 8(1) or 9(2) of the Code of Conduct.

6. **Strategic Risk Register Update** (Pages 3 - 15)

Whilst this report is public, Appendix B is exempt, and notice is hereby given that the meeting is likely to move into private session if it is necessary to refer to the exempt appendix.

Report of the Chief Executive.

7. Internal Audit Annual Report and Head of Internal Audit Opinion (Pages 16 - 33)

Report of the Head of Internal Audit.

8. **Internal Audit Progress Report** (Pages 34 - 52)

Report of the Head of Internal Audit.

9. Audit Committee Assurances in Relation to the Financial Reporting Process

Report of the Chief Officer - Resources/S151 Officer. Report to follow.

10. Statement of Accounts - Update

Report of the Chief Officer - Resources/S151 Officer. Report to follow.

11. Audit Committee Training & Work Programme 2024-25 (Pages 53 - 55)

Report of the Chief Finance Officer.

ADMINISTRATIVE ARRANGEMENTS

(i) Membership

Councillors Paul Stubbins (Chair), Ruth Colbridge, Colin Hartley, Peter Jackson, Kate Knight, Metcalf-Riener and David Whitaker

(ii) Substitute Membership

Councillors Gerry Blaikie (Substitute), Dave Brookes (Substitute), Martin Gawith (Substitute), Sally Maddocks (Substitute) and Sandra Thornberry (Substitute)

(iii) Queries regarding this Agenda

Please contact Sarah Moorghen, Democratic Support - email smoorghen@lancaster.gov.uk.

(iv) Changes to Membership, substitutions or apologies

Please contact Democratic Support, telephone 582000, or alternatively email democracy@lancaster.gov.uk.

MARK DAVIES, CHIEF EXECUTIVE, TOWN HALL, DALTON SQUARE, LANCASTER, LA1 1PJ Published on Tuesday,14 May 2024.

AUDIT COMMITTEE

Strategic Risk Management

22 May 2024

Report of Chief Executive

PURPOSE OF REPORT

To provide the Committee with an update on the authority's progress in updating the Strategic Risk Register.

This report is public, with appendix B being exempt by virtue of paragraph 3 of Schedule 12A the Local Government Act 1972.

RECOMMENDATIONS

(1) The Audit Committee note the Strategic Risk Register, as shown as appendix A (public report) and appendix B (restricted report).

1.0 Report

- 1.1 Quarterly Strategic Risk Report as updated by Leadership Team to be seen by Audit Committee to be noted.
- 1.2 The attached appendices show the changes to the council's Strategic Risk Register made during the last quarter, up until 9th May 2024. Changes are highlighted using red text. A summary of the main changes are:
 - Risk reviews run against risks: SR01, SR02, SR04, SR06, SR07, SR12, SR20, SR21, SR25 and SR26.
 - Action plan due dates updated for many risks.
 - SR04, SR20, SR21 and SR26, New control measures added.
 - SR06 and SR21, Action details updated.

CONCLUSION OF IMPACT ASSESSMENT

(including Health & Safety, Equality & Diversity, Human Rights, Community Safety, Sustainability and Rural Proofing):

No direct impact arising from this report, which provides an updated copy of the authority's Strategic Risk Register.

LEGAL IMPLICATIONS

No direct legal implications arising from this report.

FINANCIAL IMPLICATIONS

No direct financial implications arising from this report.

OTHER RESOURCE IMPLICATIONS, such as Human Resources, Information Services, Property, Open Spaces

No direct resource implications arising from this report.

SECTION 151 OFFICER'S COMMENTS

The Section 151 Officer has contributed to this report in his role as Chief Officer Resources, including responsibility for Internal Audit.

MONITORING OFFICER'S COMMENTS

The Monitoring Officer has been consulted and has no further comments.

BACKGROUND PAPERS

N/A

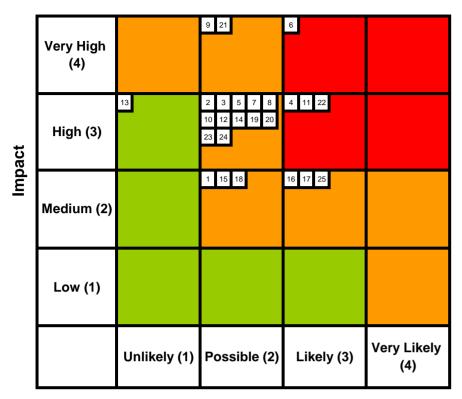
Contact Officer: Claire Dubelbeis, Projects

and Performance Manager **Telephone:** 01524 582505

Email: CDubelbeis@lancaster.gov.uk

Ref: N/A

Strategic Risk Register - Risk Map 09.05.24



Likelihood

NOTE 1: All risks have been reviewed in the run up to 9th May 2024.

NOTE 2: Only risks which are unrestricted are shown.

NOTE 3: The numbers shown on the risk map relate to those on the next page in the first column, not the Strategic Risk (SR) numbers.

Strategic Risk Register, report created 09.05.24

Red text used to highlight changes since previous report

Ris k No.	Risk	Risk Description	Residual Risk Score (impact x likelihood)	Risk Category	_	Existing Control Measure Description	Target Risk Level (impact x likelihood)	Action Plan Title	Action Plan Description	Action Plan Owners	Action Plan Due Date	Review Date	Review Commen
i C J	SR01 Central Government funding is nsufficient to provide the current level of service eaving the council	Central Government funding and/or revenues collected are insufficient to provide the current level of service leaving the council unable to deliver the financial	4 (2x2)	Financial	Officer/Member Working Groups Council Strategies	Capital Assurance Group (CAG) and Financial Resilience Group (FRG)	2 (2x1)	Outcomes Based Resourcing	Review of existing budgets to identify areas for realignment/ refocusing or cessation to deliver efficiencies but ensuring that Services remain aligned with the Councils Priorities.	Mark Davies	30/12/2024	26/02/2024	OBR action plan owner changed to Mark Davies
f i	unable to deliver the financial resilience nitiative and achieve	resilience initiative and achieve financial stability.			Couriei Strategies	(OBR), Investment Strategy, Reserves Strategy and Medium Term Financial Strategy Funding the Future The Strategy contains 4 Pillars to achieve Financial Stability. 1) Investment to reduce costs; 2)	achieve Financial Stability. 1)	Paul Thompson	31/03/2024	-			
f	inancial stability.	Link to Council Plan 24-27: 4.1 Value for Money			Monthly income monitoring by applicable services	Monthly income monitoring by applicable services	-		Pursuing efficiencies with vigour; 3) Outcomes based resourcing; and 4) Commercialisation				
					Quarterly reporting	Formal quarterly reporting to Cabinet and Budget and Performance Panel		Business Plans for Investments	Develop business plans for investment particularly in relation to decarbonisation and renewable energy generation.	Paul Thompson	31/03/2024	•	
					Commercialisation	Development of other alternative service delivery vehicles to deliver efficiencies and/ or operational surpluses which can be reinvested into Council Services.	_	Fees and Charges Income Monitoring	Regular monitoring and forecasting by services of all fees and charges. To be undertaken by Heads of Service and Managers.	Paul Thompson	31/03/2024		
r	SR02 The Council fails to meet the 2024/25 funding gap as a result of	nding 2024/25 funding gap as a result of ineffective delivery of the	6 (3x2)	Financial	Budget and Performance Panel	Budget and Performance Panel	2 (2x1)	Outcomes Based Resourcing	Outcomes-Based Resourcing (OBR) approach focusing on where resources can have maximum impact on	Mark Davies	31/12/2024	26/02/2024	OBR action plan owner changed to Mark Davies
	neffective delivery of the efficiency programme and				Reserves Policy	Reserves Policy	_		strategic priority areas.				
	failure to deliver on key projects.	Link to Council Plan 24-27: 4.1 Value for Money		Proje	Project Managers	Project Managers - suitably skilled PMs assigned to lead strategic projects			NOTE: This is also listed as a control measure as the programme is phased so has already delivered some savings with further outcomes and savings to follow.	1		_	
						Programme Managers in place for specific programmes							
					Programme Delivery Board	Programme Delivery Board	_						
					Cabinet Portfolio Holder	Cabinet Portfolio Holder	_						
					Outcomes Based	Outcomes Based Resourcing for 23/24 financial year							
					Project Delivery Board	Project Delivery Board - Consisting of Leadership Team to monitor delivery via quarterly reports and provide support and challenge to each project as required.							
					Projects and Performance Manager	Established to provide a central co- ordination point for all the Council's projects and performance. Responsible for co-ordination and monitoring.							
					Delivering Our Priorities Quarterly Monitoring Reports	Delivering Our Priorities Quarterly Monitoring Reports - Monitoring report linking Projects, Performance and Resources							

Performance and Resources presented to Cabinet and Budget & Performance Panel.

					Quarterly Cabinet Meetings Outcomes Based Resourcing	Quarterly Cabinet Meetings - Project and Financial information present to Cabinet/ Portfolio providing an opportunity for review and discussion of performance. As part of the Funding the Future Strategy, the Outcomes Based Resourcing exercise is commencing July 2022 to identify revenue savings for 2023/24 and beyond. Outcomes-Based Resourcing (OBR) approach focusing on where resources can have maximum impact on strategic priority areas.						
3	SR03 The Council fails to recruit and retain competent / key staff resulting in ineffective leadership, increased costs and failure to deliver	retain competent / key staff resulting in ineffective leadership, increased costs and failure to deliver effective services, projects	6 (3x2)	People	New 3-year People Plan (2023-2026) with key deliverables to mitigate this risk Annual Appraisal Process Pay and Grading Structure	New 3-year People Plan (2023-2026) with key deliverables to mitigate this risk Annual Appraisal Process embedded Pay and Grading Structure - The new pay and grading structure and job evaluation process ensures that all posts are objectively evaluated and then placed on a new pay and grading scale. Recent experience suggests that this assisted in attracting applicants with the desired skills and values.	6 (3x2)				22/12	/2023 Risks which contained a link to "Plan 2030" have now been updated to show links to the new "Council Plan 24-27" which replaces Plan 2030.
4	SR04 The use of council assets is not maximised leading to insufficient funding to meet the funding gap and deliver capital projects.	Future capital investment is dependent on capital receipts from the sale and utilisation of council assets. Link to Council Plan 24-27: 4.5 Innovative Public Service	9 (3x3)	Property Financial	Use of Council Assets	Implemented active asset management inc. financial modelling for stock rationalisation. Appointed Eckersleys to support the council in asset disposal. Stock Condition Surveys for property group underway. Asset Management Strategy in place,		Council Assets Council Assets Council Assets	To progress with disposals of council assets as outlined through 22/23 OBR process. Updated Asset Management Plan to be developed to incorporate property performance. Climate Strategy for Housing and Property to be developed	Joanne Wilkinson Paul Mackie Joanne Wilkinson Dan Wood Paul Mackie Joanne Wilkinson	28/06/2024 19/04 31/10/2024 28/06/2024	Jacobs of positive background work to put us in a positive position moving forward. Stock condition surveys are well underway to present real information to assist in building condition and future decision making. Gateway report by JLL returned with a paper on the future scheduled for June Cabinet. Asset disposals are being brought forward on an adhoc basis when reasonable offers are being made. The Asset OBR group is meeting regularly. An Officer led energy group has been established which reports into the Assets group.
5	SR05 Council services are disrupted and / or additional services are required and costs are incurred as a result of local and national emergencies	Council services are disrupted and / or additional services are required and costs are incurred as a result of local and national emergencies.	6 (3x2)	Financial	Resourcing the emergency response function District emergency	The Council continues to adequately resource its emergency planning function, including maintaining its team of out of appropriately trained emergency response officers. Lancaster District Emergency Plan and LRF (Lancashire Resilience		Financial Planning Community Resilience	Adequate non earmarked reserves are maintained to allow for the impact of long term emergencies like the pandemic. The Council supports community resilience through CEPGs and FLAG groups etc	Paul Thompson Alex Kinch	31/03/2024 09/02	/2024 Strategic Risk report discussed at Leadership Team on 06/02/24.

6 SR06 The Council freduce its direct Coemissions to 'net ze 2030.	9	12 (4x3)	Financial	Business Continuity Plans National Emergency (such as a pandemic) Financial Planning Business Resilience Partnerships County wide emergency (such as widespread loss of power and extreme weather events) Delivery plan in place Peoples Jury	Forum) plans that cover site or incident specific risks, including for example: an incident at Heysham Power Station, or a flooding/weather event. Business Continuity Plans LRF plans. Financial Planning - Adequate non earmarked reserves are maintained to allow for the impact of long term emergencies like the pandemic. Business Resilience - The Council continues to invest in resilience measures eg technology to facilitate remote working. Partnerships - The Council continues to allocate resource to developing its key partnerships LRF, CSP (Community Safety Partnership) and local resilience partners. The LERP (Lancashire Emergency Response Plan) and plans as required from box 2 and box 3 plans, held in resilience direct. Delivery plan in place Peoples Jury - The Council considers the recommendations of the Peoples Jury and builds recs that can be delivered directly by the Council into its plans	8 (4x2)	(i) Local Area Energy Plan and (ii) Council Action Plan (now Climate and Nature Framework) Local area energy plan	The Council continues to work on the delivery of its action plan. More details can be found on our website:	Paul Blakeley Jonathan Noad Mark Davies Mark Cassidy	31/03/2024	29/04/2024 The Council has been successful for Public Sector Decarbonisation funding (Salix) to decarbonise 3 more council buildings - Williamson Park, CityLab and The Storey. Meanwhile its planning application for a solar farm at Burrow Beck awaits a decision. Additionally the LAEP will outturn in Summer 2024. Whilst this will identify the most cost effective pathways for the entire district to reach net zero (i.e. not just council activities), it will have synergies with the
								month project that will involve Member, stakeholder and public			Summer 2024. Whilst this will identify the most cost effective pathways for the entire district to reach net zero (i.e. not just council

												13/03/2024	The Council continues to make good progress regarding net zero pathways. The Local Area Energy Plan will outturn in Summer, which will identify the most cost-effective pathway for the district to reach net zero. Meanwhile the council's own efforts to ensure that its own activities are net zero are by 2030 are progressing well. The recent news that the Council was successful again in the Public Sector Decarbonisation Fund (March 2024) allows the council to implement the next phase of building decarbonisation works.
7	SR07 The Council fails to deliver its key priorities due to the lack of an underpinning strategy	Council approved the Council's strategic priorities for the purpose of informing budget decisions for	6 (3x2)	Strategy	Carbon Zero +	More details can be found on our website: https://www.lancaster.gov.uk/sites/climate-emergency/new-and-updates	4 (2x2)	Local Development Plan	Local Development Plan	Mark Davies	30/09/2024	26/02/2024	Suzanne Lodge removed from being risk owner
	setting out expected delivery / outcomes.	2020-21 and future years. Link to Council Plan 24-27: Whole document.			Medium Term Financial Strategy (MTFS)	MTFS - in place to set out how the council proposes to manage its financial resources in line with corporate priorities.							
					Programme Management	Programme Management - in place to ensure strategy is followed and monitored on a regular basis.							
			2 (2 2)		Corporate Plan / Plan 2030	Corporate Plan / Plan 2030 - Updated in December 2021 to lay out the councils vision.	26.0				24/22/2224		
8	SR08 The Council fails to deliver its key projects	The Council has a number of key projects (Canal Quarter, Eden	6 (3x2)	People Financial	Local Plan Medium Term	Local Plan	3 (3x1)	Local Plan	Local Plan	Mark Davies	31/03/2024	06/02/2024	Staffing Capacity Action closed and replaced with
	due to the lack of capacity and resources.				Financial Strategy (MTFS)	Medium Term Financial Strategy (MTFS)		Strategy	Funding the Future Strategy	Mark Davies	31/03/2024		People Plan action.
		detailed strategies for			Investment Strategy	Investment Strategy		Reserves	Adequate reserves are maintained to allow, due diligence of property	Mark Davies Paul Thompson	31/03/2024		
		implementation. In order to deliver these key projects it is essential they are properly prioritised and			Capital Programme	Capital Programme			investment, regeneration projects and key strategic planning strategies.	·			
		resourced. Link to Council Plan 24-27: 4.5 Innovative Public Services			The Council continues to resource key service teams in	The Council continues to resource key service teams in Planning, economic development,		Capital Programme	leverage and maximise the potential to	Mark Davies Paul Thompson	31/03/2024		
					Planning, economic development,	regeneration, property investment and facilities management.			attract external funding.				
					regeneration, property investment	and facilities management.		People Plan	3-Year People Plan in place and being delivered, which includes emphasis on upskilling and staff development, as well as initiative to support recruitment and retention.	Alex Kinch	31/03/2026		
					Collaborative Working	We work in collaboration with other stakeholders. For example, on the Eden Project we are working closely with the County Council.							
					Partnership Working	Many of our projects involve working in collaboration with other partners. For example, working with the County Council for the Eden Project Morecambe.							
10	SR10 Changes in Government policy impact on our ability to deliver	SR10 Changes in Government policy impact on our ability to deliver major projects and	6 (3x2)	Strategy	Continued monitoring and horizon scanning of Government policy	Continued monitoring and horizon scanning of Government policy	6 (3x2)					22/12/2023	Risks which contained a link to "Plan 2030" have now been updated to show links to the new "Council

	rnajor projects and programmes that would benefit our communities.	programmes that would benefit our communities. Link to Council Plan 24-27: 4.1 Value for money			Clear and focused Council strategy to maximise alignment with Government policy and resourcing Strategic Plans	Clear and focused Council strategy to maximise alignment with Government policy and resourcing Strategic Plans - Continue to develop Council strategic plans and documentation in light of emerging Government policy							IINKS to the new Council Plan 24-27" which replaces Plan 2030.
11	SR11 International and national issues rapidly impact on the strategic and financial context of the Council and / or partners, businesses and communities.	SR11 International and national issues rapidly impact on the strategic and financial context of the Council and / or partners, businesses and communities. This risk is outside of the control of the Council. It can not be fully mitigated against but should still be recorded on the strategic risk register.	9 (3x3)	Strategy Financial	Retention of in-house expertise to provide agility and resilience in rapidly-emerging issues Strategic responsiveness through continued risk management review Agility and Resilience	Retention of in-house expertise to provide agility and resilience in rapidly-emerging issues Strategic responsiveness through continued risk management review Agility and Resilience - Continue to develop agility and resilience across the organisation	9 (3x3)					09/02/2024	Strategic Risk report discussed at Leadership Team on 06/02/24.
12	SR12 Budgetary proposals are brought forward / agreed that are then challenged, causing delays or changes to	SR12 Budgetary proposals are brought forward / agreed that are then challenged, causing delays or changes to implementation.	6 (3x2)	Strategy Financial	Strategic risk management approach Budget Development	Strategic risk management approach Comprehensive, robust and transparent approach to budget development and service delivery.	4 (2x2)	OBR	Outcomes-Based Resourcing (OBR) approach to focusing on where resources can have maximum impact on strategic priority areas.	Mark Davies	31/12/2024	26/02/2024	OBR action plan owner changed to Mark Davies
	implementation.	Link to Council Plan 24-27: 4.5 Innovative Public Service											
13	SR13 The Council's reputation is damaged through its own actions or actions of others in the District	SR13 The Council's reputation is damaged through its own actions or actions of others in the District. Link to Council Plan 24-27: 3.4 Community Engagement	3 (3x1)	Strategy People	Strategic Management of Activities Delivery of Services	Pro-active communications and transparency Strategic management of all Council activities to ensure continued high reputation Delivery of Services - Continue to manage and deliver services in a way that supports the authority's reputation as a Co-operative, Kind and Responsible Council.	3 (3x1)					22/12/2023	Risks which contained a link to "Plan 2030" have now been updated to show links to the new "Council Plan 24-27" which replaces Plan 2030.
					Strategic communication	Strategically communicate and engage with residents, partners and stakeholders to ensure actions align with reputation							
14	SR14 Major, sudden unforeseen expenditure or income reduction arises, necessitating significant change or reduction to services.	arises, necessitating significant change or reduction to services. Link to Council Plan 24-27: 4.1	6 (3x2)	Operations Financial	Budget and Performance Panel Reserves Policy Continue financial	Budget and Performance Panel Reserves Policy Continue financial forecasting and	6 (3x2)	Move to sustainable solutions	Minimise exposure to cost spikes such as energy by moving to sustainable solutions independent of external pressures	Mark Davies Paul Thompson	31/12/2024	22/12/2023	Risks which contained a link to "Plan 2030" have now been updated to show links to the new "Council Plan 24-27" which replaces Plan 2030.
		Value for money			forecasting	scenario planning e.g. for energy costs							
15	SR15 The Council's infrastructure fails to meet the future needs of the organisation and the residents of the district.	the organisation and the residents of the district. Link to Council Plan 24-27: 4.5 Innovative Public Services; 4.1	4 (2x2)	Strategy	Asset Management Plan Continuous review of assets and infrastructure	Asset Management Plan Continuous review of assets and infrastructure	2 (1x2)	Asset Management Plan	Conduct a major review of Council infrastructure and assets, taking a future focused approach to asset management.	Mark Davies	27/09/2024	22/12/2023	Risks which contained a link to "Plan 2030" have now been updated to show links to the new "Council Plan 24-27" which replaces Plan 2030.
16	SR16 The Council's services fail to adapt to socioeconomic and demographic trends within the district, resulting in failure to meet	Value for money SR16 The Council's services fail to adapt to socioeconomic and demographic trends within the district, resulting in failure to meet the needs of local residents and businesses.	6 (2x3)	Strategy	Corporate Plan Policy Framework Continuous review of strategy and policy	Corporate Plan Policy Framework Continuous review of strategy and policy, and alignment with service delivery.	3 (1x3)					22/12/2023	Risks which contained a link to "Plan 2030" have now been updated to show links to the new "Council Plan 24-27" which replaces Plan 2030.

	the needs of local residents and businesses.	Link to Council Plan 24-27: 4.5 Innovative Public Services			LGA Workshop with Members	These took place in September 2023.							
17	SR17 Negligent or unlawful action by the Council, resulting in financial or other liabilities.	SR17 Negligent or unlawful action by the Council, resulting in financial or other liabilities. Link to Council Plan 24-27: 4.6 Openness	6 (2x3)	Legal	Continuous review of	Continuous review of governance processes to ensure they are fit for purpose	6 (2x3)	Training and development	Training and development to ensure staff and members are equipped to follow governance requirements	Luke Gorst	31/03/2024	09/02/2024	Strategic Risk report discussed at Leadership Team on 06/02/24.
		ороннозо подата на подата			Annual Governance Statement and Code of Corporate Governance	The Accounts and Audit Regulations (2015), as amended by the Accounts and Audit (Coronavirus) (Amendment) Regulations 2020, require the Council to conduct a review, at least once a year, on the effectiveness of its system of internal control and include an Annual Governance Statement reporting on the review with the Statement of Accounts.							
						The Council has recently reviewed and adopted an amended Code of Corporate Governance (dated April 2022). The Preparation and publication of this Annual Governance Statement is in accordance with the principles set out in the CIPFA/SOLACE Framework Delivering Good Governance in Local Government (2016) (The Framework).							
18	SR19 Failure of the Canal Quarter programme to deliver regeneration through use of the Council's assets in the area.	SR19 Failure of the Canal Quarter programme to deliver regeneration through use of the Council's assets in the area. Link to Council Plan 24-27: 2.4 Investment and Regeneration	4 (2x2)	Project / Programme	Programme Management	Programme Management	2 (1x2)	Development of a Canal Quarter Masterplan	Development of a Canal Quarter Masterplan that sets out a route to successful regeneration of the area in line with local needs and the Council's priorities	Jonathan Noad	31/03/2024	22/12/2023	Risks which contained a link to "Plan 2030" have now been updated to show links to the new "Council Plan 24-27" which replaces Plan 2030.
19	SR20 Non compliance with Building Safety Executive for LCC owned high-rise buildings	LCC has three high rise buildings which now fall under the Building Safety Act 2022, and require registration with the Building Safety Executive (BSE). There are numerous risks around noncompliance. Link to Council Plan 24-27: 3.1 Access to Quality Housing	6 (3x2)	Property Financial	Registration with BSE for high rise blocks Registration with BSE for high rise blocks Registration with BSE for high rise blocks Registration with BSE for high rise blocks	Group comprising staff from across the Housing Service meet to discuss issues and tasks that are needed. Tenants Voice group established Registration of blocks with BSE complete On-going and regular campaigns on fire safety undertaken with residents. Cabinet (Feb 24) approved decommissioning Bridge House - Housing team now progressing decision.	2 (2x1)	Registration with BSE for high rise blocks	Tenant engagement strategy for building safety to be approved.	Paul Mackie Joanne Wilkinson	28/06/2024	20/04/2024	Case files for the 3 x high rise blocks have been pulled together - now waiting for call in. Resident engagement strategy for building safety developed - requires signoff. Cabinet approved closing down Bridge House - team will now work to enact this which reduces the councils risk somewhat. Awaiting for the BLRF application outcome on options for demolition Bridge House.

20	SR21 Non compliance with Regulator of Social Housing Standards	The Social Housing White Paper and subsequent amendments through to the introduction of the Social Housing Regulation Act have highlighted a significant shift in requirements for social housing	6 (3x2)	Property Financial	Social Housing Regulation	Attendance at benchmarking groups with the Regulator / Ombudsman to stay abreast of updates / developments / best practice / learning	2 (2x1)	Social Housing Regulation	Self-assess against new regulatory standards which have been released and action plan.	Pete Linsley Joanne Wilkinson	28/06/2024	19/04/2024	Reviewed current position. New Regulatory standards have now been published and the Council Housing Team are working through these and updating our
		providers. This will be the biggest			Social Housing Regulation	Action planning within the service occurs in preparation for changes							self-assessment
		shift in a generation, with changes to standards and expectations. Failure to keep up with changes could result in unlimited fines / DLUHC, Regulator or Ombudsman intervention / bad			Social Housing Regulation Social Housing Regulation	Quarterly reports available for portfolio holder outlining changes in the previous quarter produced. Service Improvement Plan well established							document. This will help identify current position and any gaps. Regulator has made it very clear that particularly council landlords are unlikely to
		publicity. However clearly the Regulator has laid out that it is unlikely that Councils will meet the			Social Housing Regulation	Annual self assessment undertaken against current standards							reach the required standard and expectations of this across the sector
		required new standards fully and expect to work with landlords to improve performance against new requirements.			Social Housing Regulation	Member advisory group for continued / wider input into the housing service established.							are understood.
		Link to Council Plan 24-27: 3.1 Access to Quality Housing			Social Housing Regulation	Various external audits utilised e.g. TPAS, Resolve, Pennington Choices							
					Social Housing Regulation	Breaches Policy in place							
22	SR23 Procurement of Health and Safety Consultations and recruitment to new role	H&S Consultations engaged since September '23, audit completed and action plan being implemented. Recruitment to new post of Senior Corporate H&S Manager in Q4.	9 (3x3)	Legal	Health and Safety Checklist for New Starters	Health and Safety Checklist for New Starters	4 (2x2)	Procurement of Health and Safety Consultants	H&S consultants being procured to assess as is and implement changes to address shortfalls and support create of culture of collective ownership of Health and Safety.	Alex Kinch	29/02/2024 (06/02/2024	Risk title and description amended at the request of the risk owner.
		-			Intranet guidance	Intranet guidance							
		Link to Council Plan 24-27: 4.3 Investing in Our Skills and			Health and Safety Policy	Health and Safety Policy							
		Facilities			Risk assessments	Risk assessments							
					H&S Training Courses	H&S Training Courses							
					DSE assessments	DSE assessments							
					H&S Committee established	Health and Safety Committee set up. First meeting took place in October 2023, the next meeting is due in December 2023.							
23	SR24 ICT Data Centre	Data Centre is dated and improvements needed to satisfy future demand.	6 (3x2)	Technology	Air conditioning in place to keep the data centre at optimal temperature		2 (2x1)	Full Fibre Project		Nick Goulden	28/06/2024	10/11/2023	Reviewed by individual Chief Officers and discussed at Leadership Team on 7/11/23
		Link to Council Plan 24-27: 4.3 Investing in Our Skills and Facilities			Back up Date Centre at SALC								
					Regular fire safety servicing carried out								
					Water ingress alerts	To alert all ICT senior managers to any water detected in data centre							
24	SR25 LCC Property Portfolio (non housing) does not meet its Health	The Council fails to effectively manage Property portfolio health and safety / compliance and meet	6 (3x2)	Property Financial	Property Group Compliance	Regular reports shared with SLT highlighting current position.	1 (1x1)	Property Group compliance	New Asset Management Strategy to be developed	Paul Mackie Joanne Wilkinson	31/10/2024 2	20/04/2024	Positive progress being seen in condition surveys being completed, team
	and Safety compliance obligations	statutory requirements. Risk is not managed and steps are not taken to protect workers and others from harm. A structure is not in place to ensure that compliance is prioritised and a proactive culture			Property Group Property Group	Dedicated Team established - combining expertise from Council Housing Compliance Team to monitor and address compliance within the service. Team employs sector expert to				Dan Wood			understanding position better. Team well on way to evidence compliance position - this is reported to Leadership Team, OBR Assets Group and portfolio
		does not exist. Link to Council Plan 24-27: 4.3			Compliance	support overall approach to health and safety and compliance.							holders.
		Link to Council Figure 27. 4.0			Property Group	Established accurate data							

		Investing in Our Skills and Facilities			Property Group Compliance Property Group compliance Property Group compliance	recording and position statement through individual workbooks for assets. Full Stock Condition Survey authorised and being completed. Budget secured within General Fund for compliance / asset management work. OBR - Assets group established							
25	SR26 - Increasing costs of temporary accommodation for the homeless	In 23-24 we are forecasting the Council will be required to contribute an additional £500k towards the cost of B+B accommodation for homeless residents. This is expected to	6 (2x3)	Financial	Increasing homeless temporary accommodation costs	Budget reviews ongoing with service accountant.	2 (1x2)	Increasing homeless temporary accommodation costs	Letter to registered provider chief execs to be sent reminding of responsibility around consumer regulation and responsibilities to supporting local authorities around homelessness.	Joanne Wilkinson	28/06/2024	20/04/2024	Limited change since last review. Costs of B+B continue to be monitored however process requires further work. Planning permission for CAB
		continue into 24-25. Increase in costs is linked to increasing homelessness, reduced subsidy recovery from HB and reduced grant availability. Costs of accommodation also increasing			Increasing homeless temporary accommodation costs	Some access to grant funding to off-set costs (although limited and unpredictable).		Increasing homeless temporary accommodation costs	To work with finance to develop weekly spend sheets monitoring spend on accommodation	Sharon Parkinson	28/06/2024	_	building providing 4 x additional units achieved at the end of the last quarter. Work will be ongoing now to progress with a tender to fully
		and increase in larger families needing to be accommodated for longer. The subsidy can be met from within budgets this year (23-24), however this will need to be			Increasing homeless temporary accommodation costs	Bed and breakfast plan developed for DLUHC		Increasing homeless temporary accommodation costs	To review costs of accommodation with each provider to ensure reaching VFM	Sharon Parkinson	28/06/2024	_	understand costings. Housing Taskforce meeting regularly to review options about how the private rented sector can
		factored into future budgets moving forward. Funding temporary accommodation for those who need it is a stat requirement.			Increasing homeless temporary accommodation costs	Regular case work management in team of cases in bed and breakfast							support reduction of B+B provision.
		Link to Council Plan 24-27: 3.1 Access to Quality Housing			Increasing homeless temporary accommodation costs Increasing homeless temporary	All B+B placements passed by manager for approval New Homelessness Strategy approved by Cabinet Oct 2024							
					temporary	Housing Taskforce established - clear focus on how the private rented sector can support reduction in B+B usage.							
26	SR27 - Waste Strategy	Increased revenue cost burden to the authority and failure to deliver in line with milestones set out by government (31st March 2026).		Strategy Financial								09/02/2024	Strategic Risk report discussed at Leadership Team on 06/02/24.
		Link to Council Plan 24-27: 1.5 Reduced Waste											

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is Restricted

AUDIT COMMITTEE

22 May 2024

Annual Report of the Head of Internal Audit and Assurance Report of Head of Internal Audit

PURPOSE OF REPORT

The purpose of this Head of Internal Audit Opinion (HoIAO) is to contribute to the assurances available to the Accountable Officer and the Council which underpin the Council's own assessment of the effectiveness of the organisation's system of internal control. This Opinion will assist the Council in the completion of its Annual Governance Statement (AGS), along with considerations of organisational performance, regulatory compliance and the wider operating environment.

This report is public

RECOMMENDATIONS

- (1) That the Audit Committee receive the HOIAO for the year 2023/24.
- (2) Options and Options Analysis (including risk assessment)
 There are no other options available.

CONCLUSION OF IMPACT ASSESSMENT

(including Diversity, Human Rights, Community Safety, Sustainability and Rural Proofing)

Not applicable

FINANCIAL IMPLICATIONS

None directly arising from this report

SECTION 151 OFFICER'S COMMENTS

In accordance with the Accounts and Audit Regulations, Internal Audit (IA) is required to form an opinion on the adequacy and effectiveness of the council's internal control environment, which includes consideration of any significant risk or governance issues and control failures that have been identified throughout the year. In arriving at an opinion, consideration is given to:

- An assessment of the design and operation of the underpinning strategic governance, risk management arrangements and supporting processes;
- An assessment of the range of individual assurances arising from risk-based internal audit assignments that have been reported throughout the period. This assessment has taken account the relative materiality of systems reviewed and management's progress in respect of addressing control weaknesses identified.
- An assessment of the Council's response to Internal Audit recommendations, and the extent to which they have been implemented.

LEGAL IMPLICATIONS

None directly arising from this report

MONITORING OFFICER'S COMMENTS

The Monitoring Officer has been consulted and has no further comments

BACKGROUND PAPERS

Internal Audit Plan 2022/23

Internal Audit Plan 2023/24

Internal Audit Progress Reports 2023 & 2024

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Internal Audit Annual Report & Head of Internal Audit Opinion 2023/24

Lancaster City Council



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- **1** Executive Summary
- 2 Head of Internal Audit Opinion
- **3** Internal Audit Coverage and Outputs
- 4 Areas for consideration your Annual Governance Statement
- 5 MIAA Quality of Service Indicators



1 Executive Summary

We are pleased to have provided your internal audit services for 2023/24. The highlights of the delivery of our services are summarised in this report.

This annual report provides your 2023/24 Head of Internal Audit Opinion, together with the planned internal audit coverage and outputs during 2023/24 and MIAA Quality of Service Indicators.

Key Area	Summary
Head of Internal Audit Opinion	The overall opinion for the period 1 st April 2023 to 31 st March 2024 provides Moderate Assurance, that there is an adequate system of internal control, however, in some areas weaknesses in design and/or inconsistent application of controls puts the achievement of some of the organisation's objectives at risk.
	In considering the overall opinion, we have considered that Internal Audit resource has been directed into known risk areas by Council Officers and the Audit Committee. Moving forward, the Council needs to ensure that there is a continued focus on the strengthening of its control framework and completing management actions on a timely basis.
	This opinion is provided in the context that the Council like other organisations across the public sector is facing a number of challenging issues and wider organisational factors particularly with regards to financial challenges and increasing collaboration across organisations and systems.
	In providing this opinion we can confirm continued compliance with the definition of internal audit (as set out in your Internal Audit Charter), code of ethics and professional standards. We also confirm organisational independence of the audit activity and that this has been free from interference in respect of scoping, delivery and reporting.
	The purpose of our Head of Internal Audit (HoIA) Opinion is to contribute to the assurances available to the Accountable Officer and the Council which underpin the Council's own assessment of the effectiveness of the system of internal control. As such, it is one component that the Council takes into account in making its Annual Governance Statement (AGS).
	The opinion does not imply that we have reviewed all risks and assurances relating to the organisation. The opinion is substantially derived from the conduct of risk-based plans generated from a robust and organisation-led assurance framework.
Planned Audit Coverage and Outputs	The 2023/24 Internal Audit Plan has been delivered with the focus on the provision of your Head of Internal Audit Opinion. This position has been reported within the progress reports across the financial year. Review coverage has been focused on: • The organisation's assurance framework



Key Area	Summary
	Core and mandated reviews, including follow up; and
	A range of individual risk-based assurance reviews.
	Please include the summary text in the table above when referring to the HolA Opinion in your AGS.
Recommendations / Management	 We have raised 50 recommendations as part of the reviews undertaken during 2023/24 (not including confidential reviews). All recommendations raised by MIAA have been accepted by management.
Actions	 Of these recommendations: none were critical and 5 were high risk recommendations in relation to the reviews of Contract Management and Payroll including Additional Payments.
	 During the course of the year, we have undertaken follow up reviews from 2019/20, 2021/22, 2022/23 and 2023/24 and can conclude that the organisation implemented/superseded 61 actions during 2023/24.
	 The total number of recommendations yet to be implemented as at April 2024 is 67, 17 of these are high risk and relate to the reviews of Purchase to Pay, Collection of Income and Reconciliations, Resilience and Emergency Preparedness, Time Recording Systems, Financial Controls, CCTV, Contracts, IKEN Review and Payroll.
	 Of the 67 actions yet to be implemented, none are critical risk 7 high risk, 10 medium risk and 17 low risk were overdue or overdue and in progress at April 2024. The remaining 33 recommendations were not yet due.
MIAA Quality of Service Indicators	MIAA operate systems to ISO Quality Standards. The External Quality Assessment, undertaken by CIPFA (2020), provides assurance of MIAA's full compliance with the Public Sector Internal Audit Standards (PSIAS). We also undertake regular internal assessments to ensure our ongoing compliance with requirements. In year we completed our annual self-assessment of compliance with PSIAS and can continue to confirm full compliance with these standards.
	MIAA are committed to delivering and demonstrating the highest standards of information governance and cyber security to protect not only our information and systems but to protect the data we collect and create through our audit and advisory activities with clients.
	We have consistently submitted a compliant NHS Data Security and Protection Toolkit return and we are one of only circa 20 NHS organisations certified to the Cyber Essentials Plus standard. Certification to this standard required rigorous independent testing of our cyber security controls across our devices. That we have achieved this certification is a demonstration not only of the



Key Area	Summary
	security of our devices but also a validation of the proactive monitoring and maintenance that we have in place to protect data and systems from malicious threats.



2 Head of Internal Audit Opinion

Your internal audit service has been performed in accordance with MIAA's internal audit methodology which conforms with PSIAS. PSIAS require that we comply with applicable ethical requirements, including independence requirements, and that we plan and perform our work to obtain sufficient, appropriate evidence on which to base our conclusion.

2.1 Roles and Responsibilities

The whole Council is collectively accountable for maintaining a sound system of internal control and is responsible for putting in place arrangements for gaining assurance about the effectiveness of that overall system.

The AGS is an annual statement by the Leader of the Council and Chief Executive, on behalf of the Council, setting out:

- how the individual responsibilities of the Accountable Officer are discharged with regard to maintaining a sound system of internal control that supports the achievements of policies, aims and objectives;
- the purpose of the system of internal control as evidenced by a description of the risk management and review processes, including the Assurance Framework process; and
- the conduct and results of the review of the effectiveness of the system of internal control, including any disclosures of significant control failures together with assurances that actions are or will be taken where appropriate to address issues arising.

The organisation's assurance framework should bring together all of the evidence required to support the AGS requirements.

In accordance with PSIAS, the HoIA is required to provide an annual opinion, based upon and limited to the work performed, on the overall adequacy and effectiveness of the organisation's risk management, control and governance processes (i.e. the organisation's system of internal control). This is achieved through a risk-based plan of work, agreed with management and approved by the Audit Committee, which can provide assurance, subject to the inherent limitations described below. The outcomes and delivery of the internal audit plan are provided in Section 4.

2.2 Opinion

Our opinion is set out as follows:

- Basis for the Opinion;
- Overall Opinion; and



Commentary

2.2.1 Basis for the Opinion

The basis for forming our opinion is as follows:

- 1 An assessment of the design and operation of the underpinning strategic governance, risk management arrangements and supporting processes.
- 2 An assessment of the range of individual assurances arising from our risk-based internal audit assignments that have been reported throughout the period. This assessment has taken account the relative materiality of systems reviewed and management's progress in respect of addressing control weaknesses identified.
- 3 An assessment of the organisation's response to Internal Audit recommendations, and the extent to which they have been implemented.

2.2.2 Overall Opinion

Our overall opinion for the period 1st April 2023 to 31st March 2024 is:

High Assurance, can be given that there is a strong system of internal control which has been effectively designed to meet the organisation's objectives, and that controls are consistently applied in all areas reviewed.

Substantial Assurance, can be given that that there is a good system of internal control designed to meet the organisation's objectives, and that controls are generally being applied consistently.

Moderate Assurance, can be given that there is an adequate system of internal control, however, in some areas weaknesses in design and/or inconsistent application of controls puts the achievement of some of the organisation's objectives at risk.



Limited Assurance, can be given that there is a compromised system of internal control as weaknesses in the design and/or inconsistent application of controls impacts on the overall system of internal control and puts the achievement of the organisation's objectives at risk.



No Assurance, can be given that there is an inadequate system of internal control as weaknesses in control, and/or consistent non-compliance with controls could/has resulted in failure to achieve the organisation's objectives.

2.2.3 Commentary

The commentary below provides the context for our opinion and together with the opinion should be read in its entirety.

Our opinion covers the period 1st April 2023 to 31st March 2024 inclusive, and is underpinned by the work conducted through the risk-based internal audit plan.

Assurance Framework

Our work has consisted of assessing progress with implementing the recommendations from the internal audit review of risk management that was completed in 2022/23 and provided moderate assurance. Since the review the Council's Risk Management Strategy & Policy have been updated and approved which incorporates a risk scoring model. All of the recommendations from the 2022/23 Risk Management have been completed. A further review of Risk Management has been completed in 2023/24, providing substantial assurance.

Core & Risk-Based Reviews Issued

We issued:

No high assurance opinions:	No reviews received High Assurance	Two limited assurance opinions:	Payroll including Additional Payments Contract Management*
Four substantial assurance opinions:	Risk Management Efficiency Savings Financial Controls – Budgetary Management	No no assurance opinions:	No reviews received No Assurance
	National Non-Domestic Rates (NNDR) - <i>Draft</i>		



	Climate Change* - Draft		
One moderate assurance opinions:	IKEN Case Management System	One review without an assurance rating/assurance rating to be provided verbally	Mobile Device Management**

^{*22/23} reviews which were concluded during 23/24 and were not included within the 22/23 HoIAO.

Follow Up

During the course of the year we have undertaken follow up reviews and can conclude that the organisation has made **reasonable progress** with regards to the implementation of recommendations. We will continue to track and follow up outstanding actions.

Chris Harrop

Managing Director, MIAA March 2024 Louise Cobain

Assurance Director, MIAA March 2024



^{**}To be provided verbally

3 Internal Audit Coverage and Outputs

The 2023/24 Internal Audit Plan has been delivered with the focus on the provision of your Head of Internal Audit Opinion. This position has been reported within the progress reports across the financial year.

Of the reviews completed in the year, assurance ratings were given in 9 cases. Assurance rating were not applicable in 1 review, due to the nature of this work. The audit assignment element of the Opinion is limited to the scope and objectives of each of the individual reviews. Detailed information on the limitations (including scope and coverage) to the reviews has been provided within the individual audit reports and through the Audit Committee Progress Reports throughout the year.

A summary of the reviews performed in the year is provided below:

	Review	Assurance Opinion	Recommendations Raised					
			Critical	High	Medium	Low	Total	
1	Risk Management	Substantial	-	-	1	5	6	
2	Efficiency Savings	Substantial	-	-	3	1	4	
3	Financial Systems – Budgetary Management <i>Draft</i>	Substantial	-	-	4	3	7	
4	Iken Case Management	Moderate	-	1	3	2	6	
5	National Non-Domestic Rates – Draft	Substantial	-	-	4	1	5	
6	Payroll including Additional Payments	Limited	-	1	5	-	6	
7	Mobile Device Management Solution	Verbal Update	Verbal Update Provided					



Daview	Povious	Assurance Oninion	Recommendations Raised				
	Review	Assurance Opinion	Critical	High	Medium	Low	Total
8	Climate Change - Draft	Substantial	-	-	4	1	5
9	Contract Management	Limited	-	3	6	2	11
	TOTAL		-	5	30	15	50

We will continue to follow up progress against all recommendations as part of the 2024/25 Internal Audit Plan.

ADVISORY SUPPORT AND GUIDANCE: Areas where MIAA have supported the organisation in strengthening arrangements in respect of governance, risk management and internal control.

Review and Chief Internal Auditor Declaration of Changing Places Grant Fund 2021/22 and 2022/23

Review and Chief Internal Auditor Declaration of Defra Food Waste Collections 2024

Advisory work on Eden Project Governance

Advisory work on Eden Project Funding claims

CONTRIBUTION TO GOVERNANCE, RISK MANAGEMENT AND INTERNAL CONTROL ENHANCEMENTS: Additional areas where MIAA have provided added value contributions.

Ongoing discussion with lead Officers, Managers and Members throughout the year.

Specific audit review of third party assurances to the Council (e.g. Preston City Council).



Providing an Audit Committee Development Session, Risk Management Training session and input into Audit Committee events.

Facilitation of committee workshops, effectiveness sessions, including an Audit Committee effectiveness survey and facilitation of session with briefing document provided.

Effective utilisation of internal audit including in year communication, requests for changes to the audit plan in respect of Air Quality Duty replaced with National Non Domestic Rates (NNDR), Housing Inspections Review replaced with a Reactive Maintenance Review and the focus of the Financial Controls Review was a Budgetary Management Review.

To keep our clients informed on emerging governance and wider policy developments we ran 10 events in 23/24 as part of our North West Masterclass Collaboration. Each event was accompanied by an event summary published on our website. We also issued a Risk Management Checklist for Local Authorities to support organisations in assessing their risk maturity.

Continued involvement and representation on National Bodies including the Institute of Internal Auditors (IIA) and CIPFA enabling us to be proactive in sharing best practice, wider benchmarking and providing early insights on national issues.

Continued involvement and representation on Local Bodies including the Lancashire Local Government Head of Internal Audit Group and the Lancashire Local Government Information Technology Group.



4 Areas for Consideration – your AGS

The Head of Internal Audit Opinion is one source of assurance that the organisation has in providing its AGS other third party assurances should also be considered. In addition the organisation should take account of other independent assurances that are considered relevant.

We have identified a number of other strategic challenges that should be considered by the Council when drafting the AGS. Whilst the scope of the Internal Audit Plan would have considered elements of these, it is important that the Council more widely on how these should be factored into the AGS. Areas for consideration include:

- Wider partnership/ collaborative working and engagement across the Lancashire Footprint (e.g. Lancashire Resilience Forum).
- Continued establishment and delivery of cross-organisation arrangements for the Better Care Fund and other pooled budgets development (e.g. Lancashire County Council)
- Impact of the revised financial regime on decision making, achieving financial duties, ongoing financial viability, delivery of savings, service pressures and key relationships/ performance of third parties.
- Changes to governance, risk management and internal control arrangements (including the impact on decision making processes).
- Council/Service leadership, including any significant changes to the Council and Senior Management Team
- Workforce capacity, engagement, wellbeing and development.
- Ensuring there is a fit for purpose infrastructure.
- Cyber security, information governance risks and any associated reportable incidents to the Information Commissioner.
- Relationship and management of 3rd party providers upon which the organisation places reliance, and the provision of assurances from these (e.g. Preston City Council).
- Compliance with all relevant laws, standards and regulations.
- Organisation performance, including challenges in achieving financial duties, delivery of Priority Based Budgets and service pressures managed in year.
- Wider partnership working risks and challenges.



5 Ensuring Quality

MIAA's strategy has quality at the heart of everything we do and our overall approach to quality assurance includes ISO9001:2015 accreditation, compliance with PSIAS, the quality of our people and how we supporting them, staffing levels, compliance and outcome measures.

Professional Standards and Accreditations

MIAA comply fully with professional best practice, internal audit standards and legal requirements.





Service delivery and outcome measures

It is important that client organisations ensure an effective Internal Audit Service, and whilst input and process measures offer some assurance, the focus should be on outcomes and impact from the service. The infographic on this page confirms the measures that we believe demonstrate an effective service to you.

MIAA regularly report on input and process KPIs as part of our Audit Committee Progress reports, and the impact and effectiveness measures can be assessed through the HOIA Opinion.

INPUT MEASURES

- · High skill mix
- Fees
- Focus on Head of Internal Audit Opinion
- · National Involvement and Profile
- · Provision of specialists
- Partnerships

PROCESS MEASURES

- · Review QA
- Timeliness of reporting and management response
- · Compliance with PSIAS
- · Staff training & development
- · Research & Development

(IMPACT & EFFECTIVENESS)

- Risk assessment focussed on key strategic risks
- Provision of assurance in critical and complex areas
- Insights, Benchmarking and Briefings that highlight areas for focus and share best practice
- Local events with nationally renowned speakers and networking opportunities



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AUDIT COMMITTEE

22 May 2024

Internal Audit Progress Report

Report of Head of Internal Audit

PURPOSE OF REPORT

To advise Members of the latest monitoring position regarding the Internal Audit plans 2022/23 and 2023/24

This progress report provides a summary of Internal Audit activity and complies with the requirements of the Public Sector Internal Audit Standards.

This report is public

RECOMMENDATIONS

(1) That the latest monitoring position in relation to the 2022/23 and 2023/24 audit plans be noted.

1.0 Audit Plan monitoring

- 1.1 An Internal Audit Plan is agreed on an annual basis and is continually reviewed during the year for appropriateness.
- 1.2 As part of the service provision MIAA include a separate progress report to each Audit Committee detailing progress against the agreed plans and highlighting key messages for Audit Committee attention.
- 1.3 Management Team and Service Managers continue to be consulted in delivering both the audit plan and the Annual Governance Statement action plan.

2.0 Options and Options Analysis (including risk assessment)

2.1 As this report is for noting there are no other options presented.

3.0 Conclusion

3.1 The programme of audits for the rest of the year continues to be implemented in consultation with Service Managers.

CONCLUSION OF IMPACT ASSESSMENT

(including Diversity, Human Rights, Community Safety, Sustainability and Rural Proofing)

Not applicable

FINANCIAL IMPLICATIONS

None directly arising from this report

SECTION 151 OFFICER'S COMMENTS

The Section 151 Officer has been consulted and has no further comments

LEGAL IMPLICATIONS

None directly arising from this report

MONITORING OFFICER'S COMMENTS

The Monitoring Officer has been consulted and has no further comments

BACKGROUND PAPERS

Internal Audit Plan 2022/23

Agenda for Audit Committee on Wednesday, 23rd March 2022, 6.10 p.m. - Lancaster City Council

Internal Audit Plan 2023/24

Agenda for Audit Committee on Wednesday, 22nd March 2023, 6.10 p.m. - Lancaster City Council

MIAA Internal Audit Progress Reports

Agenda for Audit Committee on Wednesday 24th May 2023, 6.10pm - Lancaster City Council

Agenda for Audit Committee 26 July 2023 6pm

Agenda for Audit Committee on Wednesday 22 Nov 2023 6pm - Lancaster City Council

Agenda for Audit Committee 20 March 2024 6pm

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Internal Audit Progress Report Audit Committee (May 2024)

Lancaster City Council



Contents

- 1 Introduction
- 2 Key Messages for Audit Committee Attention

Appendix A: Contract Performance

Appendix B: Performance Indicators

Appendix C: Key Areas and Actions to be Delivered

Appendix D: Follow-up of Previous Internal Audit Recommendations

Appendix E: Assurance Definitions and Risk Classifications

Public Sector Internal Audit Standards

Our work was completed in accordance with Public Sector Internal Audit Standards and conforms with the International Standards for the Professional Practice of Internal Auditing.



Executive Summary

This report provides an update to the Audit Committee in respect of the progress made in against the Internal Audit Plans for 2022/23 and 2023/24 and brings to your attention matters relevant to your responsibilities as members of the Audit Committee.

This progress report provides a summary of Internal Audit activity and complies with the requirements of the Public Sector Internal Audit Standards.

Comprehensive reports detailing findings, recommendations and agreed actions are provided to the organisation, and are available to Committee Members on request. In addition a consolidated follow up position is reported on a periodic basis to the Audit Committee.

This progress report covers the period March 2024 to May 2024.

3 Executive Summary

Since the last meeting of the Audit Committee, there has been the focus on the following areas:

Audit Reviews

The following reviews have been finalised:

- Risk Management (Substantial Assurance)
- Payroll including Additional Payments (Limited Assurance)
- Mobile Device Management Solution (Confidential verbal update to be provided)
- Audit Committee Effectiveness Briefing Note

Refer to Appendix C for details of Key Areas and Actions to be Delivered

The reviews below are currently in progress:

- National Non Domestic Rates (NNDR) (draft report)
- Climate Change (draft report)



- Budget Management (draft report)
- Reactive Maintenance (fieldwork)

Follow Ups

A summary of the current status of all follow-up activity is included in Appendix D, however, we would draw the committee's attention to the following:

There has been progress with the implementation of recommendations since the previous Audit Committee in March 2024. 13 recommendations have been completed with 56 actions either in progress or are not yet due. There are 11 actions which are overdue and we are awaiting updates.

Audit Plan Changes

Audit Committee approval will be requested for any amendments to the original plan and highlighted separately below to facilitate the monitoring process. The current proposal to amend the approved 2024/25 audit plan, as a result of an emerging risk is as follows:

• Q4 Community Engagement Review to be replaced with a Q1 Procurement Card Review. The Community Engagement Review will be included in the 2025/26 audit plan.

Public Sector Internal Audit Standards

In January the Institute of Internal Auditors issued revised Global Internal Audit Standards (GIAS).

The Relevant Internal Audit Standard Setters (RIASS) for the UK Public Sector have agreed to use the new GIAS as the basis for internal auditing for the UK Public Sector and have asked the UK Public Sector Internal Auditing Standards Advisory Board (IASAB) to carry out a review of the new standards with a view to identifying and producing any sector specific interpretations or other material needed to make them suitable for UK public sector use.

The implementation date for the new standards in the UK public sector will be 1st April 2025. Until then, the existing Public Sector Internal Audit Standards will continue to apply.



When the IASAB issues material for application in the UK public sector MIAA will review this and amend our processes if required to continue to ensure full compliance with standards.

The latest updates from the IASAB can be accessed via the following link: https://www.iasab.org/latest-news

Added Value

Briefings

Our latest briefings/blogs are:

24/25 MIAA Insight - Council Audit Committee Work Plans

Events

- The Roots of the Nation's Poor Health & Widening Health Inequalities (23rd May 2024): This session will address the wider social and economic factors that contribute to poor public health. It will demonstrate how current public health challenges such as health inequity, obesity, physical inactivity and poor mental health are the result of structural factors and will offer illustrative examples of how politics and economics can influence population health for better and worse.
- Al and the Public Sector: Use Cases and Guidance (26th June 2024): The world of artificial intelligence (AI) is evolving at pace, sparking both excitement and apprehension within the public sector. It has the potential to make a significant difference to health and social care. Through its ability to analyse large quantities of complex information, AI presents opportunities to improve care and productivity in health and care settings. We're already seeing some great applications of AI, but more needs to be done to fully harness the benefits of these technologies so they can be used safely and ethically at scale.
- <u>Creating a Restorative, Just and Learning Culture (19th July 2024)</u>: This session will help you understand how your teams/services/organisations can create cultures that foster learning when things don't go as expected. People will leave with an understanding of a just and learning culture alongside insights around implementation in their own organisations.



Appendix A: Contract Performance

The Public Sector Internal Audit Standards (PSIAS) state that 'The chief audit executive must deliver an annual internal audit opinion and report that can be used by the organisation to inform its governance statement.'

Below sets outs the position regarding the outstanding 2022/23 Internal Audit reviews. Please note, reviews which were not included in the 2022/23 Head of Internal Audit Opinion*, will be included in the opinion for 2023/24.

HOIA Opinion Area	TOR Agreed	Status	Assurance Level	Audit Committee Reporting
2022/23 Reviews				
Contract Management*	✓	Completed	Limited	March 2024
Climate Change*	✓	Draft Report	Substantial	

Below sets outs the overview of delivery for your Head of Internal Audit Opinion for 2023/24

2023/24 Reviews	2023/24 Reviews							
Core/Mandated Assurances								
Risk Management	✓	Completed	Substantial	May 2024				
Budget Management	✓	Draft Report	Substantial					
NNDR	✓	Draft Report	Substantial					



Risk Based Reviews											
Eden Project Governance	Completed by MIAA Solutions (Consultancy) Team.										
Eden Funding Claims											
Efficiency Savings	✓	Completed	Substantial	November 2023							
Corporate Health & Safety		Review deferred to Q1/2 2024									
Iken Case Management System	✓	Completed	Moderate	March 2024							
Reactive Maintenance (was Housing Inspections)	√	Fieldwork									
Payroll (inc. Additional Payments)	✓	Completed	Limited	May 2024							
Mobile Device Management Solution	✓	Completed	Confidential	May 2024							
Follow Up											
Quarter 1		Completed	N/A								
Quarter 2		Completed	N/A								
Quarter 3		Completed	N/A								
Quarter 4		Completed	N/A								



Added Value / Support & Guidance							
Changing Places Grant Award Assurance	N/A	Completed	N/A				
Food Waste Capital Grant Award	N/A	Completed	N/A				
Audit Committee Effectiveness – Briefing Note	N/A	Completed	N/A				
Management							
Head of Internal Audit Opinion/Annual Report/Annual Governance Statement		Completed	N/A				
Planning and Management		Ongoing	N/A				
Reporting and Meetings		Ongoing	N/A				
Contingency		Ongoing	N/A				

If due to circumstances beyond our control we are unable to achieve sufficient depth or coverage, we may need to caveat opinions and explain the impact of this and what will be done to retrieve the position in future.



Appendix B: Performance Indicators

The primary measure of your internal auditor's performance is the outputs deriving from work undertaken. The following provides performance indicator information to support the Committee in assessing the performance of Internal Audit.

Element	Reporting Regularity	Status	Summary
Delivery of the Head of Internal Audit Opinion (Progress against Plan)	Each Audit Committee	Green	There is ongoing engagement and communications regarding delivery of key reviews to support the Head of Internal Audit Opinion.
Issue a Client Satisfaction Questionnaire following completion of every audit.	Ongoing	Green	Link to questionnaire included within each audit report.
Qualified Staff	Annual	Green	MIAA have a highly qualified and diverse workforce which includes 75% qualified staff. The Senior Team delivering the Internal Audit Service to the Council are CCAB/IIA qualified.
Quality	Annual	Green	MIAA operate systems to ISO Quality Standards. The External Quality Assessment, undertaken by CIPFA, provides assurance of MIAA's compliance with the Public Sector Internal Audit Standards. MIAA conforms with the Public Sector Internal Audit Code of Ethics.



Appendix C: Key Areas from our Work and Actions to be Delivered

Report Title	Risk Management	Risk Management						
Executive Sponsor	Chief Officer People and Policy							
Objective	The overall objective of to of the Council's risk mana	he review was to provide a agement processes.	ssurance on the design ar	nd operating effectiveness				
Assurance Rating	Substantial							
Recommendations	0 x Critical	0 x High	1 x Medium	5 x Low				
Summary	to meet the system object A risk appetite statement. The 2024 Risk Managen This Policy sets out the documentation on the interest detailing how risks would the Training on risk manager ensure they receive the training of a sample of of three operational risks would rating. For a number of the residual rating inappropriates	perational risks against Po which had longer review da risks the impact score had ately. Control measures and preport produced and revie	e generally being applied in the in December 2023 and in the en updated and approved as and is supported by trace detailed procedure in the erational Registers to the Statem is monitored and resulting compliance identified at the periods that that presult changed between the initial action plans were not recomplians.	areas reviewed. s available on the intranet. d by the Audit Committee. sining videos and support e Risk Management Policy strategic Risk Register. minders issued to staff to some anomalies including cribed based on their risk tial risk recording and the orded for a couple of risks.				



All the recommendations identified in the previous report have been satisfactorily addressed.

Report Title	Payroll including Additional Payments							
Executive Sponsor	Chief Officer Resources & Chief Officer People and Policy							
Objective	control operating at the C	The overall objective of the review was to provide an assessment of the effectiveness of the systems of control operating at the Council to ensure that only employees of the Council are paid, and only for work that they perform on behalf of the Council.						
Assurance Rating	Limited							
Recommendations	0 x Critical 1 x High 5 x Medium 0 x Low							
Summary	Areas of good practice in filled in and were signed to different responsibilities of multiple procedures in plate. The main area of enhance a sample identified deficition being completed. There were of new starters, contracted differences between the feand forms not being approxification delays to Payrany large or exceptional place, consequently man	ncluded employee bank do by the employee. The Cour of HR and management be ace to assist management ement related to amendmencies including, forms no were also differences betwan all changes and termination forms and system data, Pay propriately signed. The haroll and HR. A further issue payments on the payment agement were unsure of the	ncil had policies and procedut was limited in payroll rewith completing change for ents to pay, including over the being appropriately signed ento forms and employee in sidentified weaknesses; wroll not being informed of conorariums sample identification noted was there not being run. Finally, there was no other correct process to follow	e correct forms had been dures in place outlining the sponsibilities. There were rms. time payments. Review of ed, and payroll checks not payments. Sample testing				



Appendix D: Follow up of previous internal audit recommendations

The status of the actions is as at May 2024.

AUDIT TITLE	NO OF	ASSURANCE			ESS (_	R		TANDING ENDATI	_	COMMENTS
(YEAR)	RECS	LEVEL	√IS	Р	Х	Not due	С	Н	М	L	
2021/22											
Council Tax	8	Moderate	5	3	-	-	-	-	3	-	All recommendations in progress or completed.
P2P System	4	Limited	1	1	2	-	-	2	1	-	Two remaining recommendations overdue and one in progress.
Conflicts of Interest	9	Substantial	5	4	-	-	-	-	-	4	All remaining recommendations in progress.
Collection of Income and Reconciliations	4	Limited	2	2	-	-	-	2	-	-	All remaining recommendations in progress.
2022/23											
Budgetary Controls	3	Substantial	-	3	-	-	-	-	1	2	All remaining recommendations in progress.
Externally Managed Events	7	Substantial	1	-	6	-	-	-	1	5	Remaining recommendations overdue. Awaiting update.
Cyber Security		Confidential									
Data Protection: Policy and Process Follow up				Cor	nfiden	tial					



AUDIT TITLE	NO OF	ASSURANCE		ROGR LEME		_	R	OUTS1 ECOMM	ANDING ENDATI	_	COMMENTS
(YEAR)	RECS	LEVEL	√/S	Р	X	Not due	С	Н	М	L	
Resilience and Emergency Preparedness	7	Limited	2	5	-	-	-	2	2	1	All remaining recommendations in progress.
Time Recording Systems	7	Moderate	3	4	-	-	-	1	1	2	All remaining recommendations in progress.
Project Management	10	Moderate	10	-	-	-	-	-	-	-	All remaining recommendations completed.
Financial Controls	10	Moderate	6	-	3	1	-	1	2	1	All recommendations are in progress with revised completion date of August 2024.
CCTV	4	Limited	-	4	-	-	-	4	-	-	All recommendations are in progress with revised completion date of June 2024.
Recruitment	5	Moderate	4	1	-	-	-	-	-	1	Remaining recommendation in progress.
Contracts	11	Limited	-	10	-	1	-	3	6	2	Recommendations in progress or not yet due with revised completion date of August 2024.
2023/24											
Efficiency Savings	4	Substantial	4	-	-	-	-	-	-	-	All remaining recommendations completed.
IKEN Review	6	Moderate	1	5	-	-	-	1	2	2	All remaining recommendations in progress.
Payroll	6	Limited	-	-	-	6	-	1	5	-	All recommendations not yet due.
Risk Management	6	Substantial	-	-	-	6	-	-	1	5	All recommendations not yet due.



AUDIT TITLE	NO OF	ASSURANCE	PROGRESS ON IMPLEMENTATION			OUTSTANDING RECOMMENDATIONS				COMMENTS	
(YEAR)	RECS	LEVEL	√/S	Р	X	Not due	С	Н	М	L	
Mobile Device Management				Cor	ifident	ial					
TOTALS	111		44	42	11	14	-	17	25	25	

Key to recommendations:

√/S	Implemented or Superseded	С	Critical priority recommendation	L	Low priority recommendation
Р	Partially implemented/recommendation in progress	Н	High priority recommendation		
Χ	Recommendation not implemented/awaiting update	M	Medium priority recommendation		



Appendix E: Assurance Definitions and Risk Classifications

Level of	Description
Assurance	
High	There is a strong system of internal control which has been effectively designed to meet the system objectives, and that controls are consistently applied in all areas reviewed.
Substantial	There is a good system of internal control designed to meet the system objectives, and that controls are generally being applied consistently.
Moderate	There is an adequate system of internal control, however, in some areas weaknesses in design and/or inconsistent application of controls puts the achievement of some aspects of the system objectives at risk.
Limited	There is a compromised system of internal control as weaknesses in the design and/or inconsistent application of controls puts the achievement of the system objectives at risk.
No	There is an inadequate system of internal control as weaknesses in control, and/or consistent noncompliance with controls could/has resulted in failure to achieve the system objectives.

Risk Rating	Assessment Rationale		
Critical	Control weakness that could have a significant impact upon, not only the system, function or process objectives but also the achievement of the organisation's objectives in relation to:		
	the efficient and effective use of resourcesthe safeguarding of assets		
	 the preparation of reliable financial and operational information 		
	 compliance with laws and regulations. 		
High	Control weakness that has or is likely to have a significant impact upon the achievement of key system, function or process objectives. This weakness, whilst high impact for the system, function or process does not have a significant impact on the achievement of the overall organisation objectives.		
Medium	 Control weakness that: has a low impact on the achievement of the key system, function or process objectives; has exposed the system, function or process to a key risk, however the likelihood of this risk occurring is low. 		
Low	Control weakness that does not impact upon the achievement of key system, function or process objectives; however implementation of the recommendation would improve overall control.		



Limitations

The matters raised in this report are only those which came to our attention during our internal audit work and are not necessarily a comprehensive statement of all the weaknesses that exist, or of all the improvements that may be required. Whilst every care has been taken to ensure that the information in this report is as accurate as possible, based on the information provided and documentation reviewed, no complete guarantee or warranty can be given with regards to the advice and information contained herein. Our work does not provide absolute assurance that material errors, loss or fraud do not exist.

Responsibility for a sound system of internal controls and the prevention and detection of fraud and other irregularities rests with management and work performed by internal audit should not be relied upon to identify all strengths and weaknesses in internal controls, nor relied upon to identify all circumstances of fraud or irregularity. Effective and timely implementation of our recommendations by management is important for the maintenance of a reliable internal control system.

Reports prepared by MIAA are prepared for your sole use and no responsibility is taken by MIAA or the auditors to any director or officer in their individual capacity. No responsibility to any third party is accepted as the report has not been prepared for, and is not intended for, any other purpose and a person who is not a party to the agreement for the provision of Internal Audit and shall not have any rights under the Contracts (Rights of Third Parties) Act 1999.



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AUDIT COMMITTEE

Audit Committee Proposed Training & Work Programme 2024/25

Report of Chief Finance Officer

25 May 2024

PURPOSE OF REPORT

To consider the Proposed Training & Work Programme for 2024/25

This report is public

RECOMMENDATION

(1) That the Audit Committee note the proposed Programme, as detailed in Appendix A and make any further suggestions if required.

1.0 INTRODUCTION

1.1 Audit Committees are a key component of the Council's Corporate Governance framework. Their overall purpose being to provide those charged with governance, independent assurance on the adequacy of the risk management framework, the internal control environment and the integrity of the financial reporting and annual governance process. By overseeing internal and external audit it makes an important contribution to ensuring that effective assurance arrangements are in place.

2.0 PURPOSE OF THE REPORT

2.1 To provide the Audit Committee with details of expected reports and deadlines to enable it to meet its obligations as outlined in section 1.1 above and within its Terms of Reference.

3.0 DETAILS OF CONSULTATION

3.1 None specifically regarding this report, however the content and timing of the various reports have been discussed and agreed with the relevant officers.

4.0 OPTIONS AND OPTIONS ANALYSIS

4.1 The options available are to accept the proposed work programme attached at Appendix A, or recommend alternatives as necessary.

5.0 CONCLUSION

5.1 The attached proposed work programme will enable the Audit Committee to meet its obligations as outlined in section 1.1 above and its Terms of Reference

CONCLUSION OF IMPACT ASSESSMENT

(including Diversity, Human Rights, Community Safety, Sustainability and Rural Proofing)

Not applicable

FINANCIAL IMPLICATIONS

None directly arising from this report

SECTION 151 OFFICER'S COMMENTS

The Section 151 Officer has authored this report in his capacity as Chief Finance Officer

LEGAL IMPLICATIONS

None directly arising from this report

MONITORING OFFICER'S COMMENTS

The Monitoring Officer has been consulted and has no further comments

BACKGROUND PAPERS

Contact Officer: Paul Thompson **Telephone:** 01524 582603

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Ref:

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Audit Committee Training & Work Programme 2024/25

Contacts

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Meeting Date	Training/ Report	Agenda Publication	Training Provider/ Report Author
22nd May 2024	Training 17.15 - 17.45 Effectiveness of Internal Audit	14th May 2024	Mersey Internal Audit Agency
	Report Risk Management Update Internal Audit Annual Report & Head of Internal Audit Opinion Internal Audit Progress Report Audit Committee Assurances in Relation to the Financial Reporting Process Statement of Accounts Update Audit Committee Training & Work Programme		Chief Executive Head of Internal Audit Head of Internal Audit CFO/ s151 Officer CFO/ s151 Officer CFO/ s151 Officer
31st July 2024	Training 17.15 - 17.45 Statement of Accounts 2024/25 Narrative Sections	23rd July 2024	Corporate Fraud Team
	Report Risk Management Q1 Update Internal Audit Progress Report Counter Fraud Annual Report 2023/24 CIPFA Financial Management Code Annual Governance Statement 2023/24 Statement of Accounts Update		Chief Executive Head of Internal Audit Corporate Fraud Manager CFO/ s151 Officer Monitoring Officer CFO/ s151 Officer

27th November 2024 Training 17.15 - 17.45

Statement of Accounts 2023/24 - Performance

Report

Risk Management Q2 Update Internal Audit Progress Report Statement of Accounts Update AGS Action Plan Monitoring

External Audit Plan: Year ending 31 March 2023

Training 17.15 - 17.45 19th March 2025

TBC

Report

Risk Management Q3 Update

Review of Audit Committee Terms of Reference

Internal Audit Charter

Internal Audit Strategy and Risk Based Plan 2025/26

Internal Audit Progress Report

Review of Internal Audit Effectiveness

Annual Review of Audit Committee Performance Review of the Council's Counter Fraud Policies

Annual Review of the Regulation of Investigatory Powers Act 2020 (RIPA) Policy and Procedure

AGS Action Plan Monitoring Statement of Accounts Update

Proposed Accounting Policies and Critical Judgements used in the Preparation of the Statement of Accounts 2024/25

Chief Executive

HolA

CFO/s151 Officer CFO/s151 Officer CFO/s151 Officer

21st November 2024

11th March 2025

Chief Executive HolA

HolA HolA HolA HolA

HolA Corporate Fraud Manager

Information Governance Manager

Monitoring Officer CFO/s151 Officer CFO/s151 Officer